



AGENDA

Lincoln City Planning Commission Work Session
Thursday, March 23, 2023, 5:30 PM
NW Conference Room,
801 SW Hwy 101 - 3rd Floor, Lincoln City, OR 97367

I. CALL TO ORDER, ROLL CALL

II. DISCUSSION ITEMS

2.1. Public Facilities and Services 4th Draft

2.2. 4th Draft - Transportation

2.3. 2nd Draft - Citizen Involvement

2.4. 1st Draft Natural Resources, et al

2.5. 1st Draft Economy and Urbanization

III. ADJOURN

All information for this meeting is available on the City of Lincoln City website at www.lincolncity.org. The meeting location is accessible to persons with disabilities. A request for an interpreter for the hearing impaired, for a hearing impaired device, or for other accommodations for persons with disabilities, should be made at least 48 hours in advance of the meeting. To request information in an alternate format or other assistance, please contact the City's ADA Coordinator, Kevin Mattias, at 541-996-1013 or kmattias@lincolncity.org. Visit the [ADA Accessibility / City of Lincoln City, OR](#) webpage to view how the City continues to remain in compliance with Title II of the Americans with Disabilities Act regarding City programs, services, processes, and facilities.

*This meeting is a **work session only** and generally does not include public comment.*

Planning Commission Communication

Public Facilities

Meeting Date: March 23, 2023 Primary Staff Contact: AnneMarie Skinner
Department: Planning Commission E-Mail: ASkinner@lincolncity.org
Secondary Dept: Secondary Contacts:
Approval: Estimated Time:

Attachments:

4th Draft Public Facilities (DOCX)

4th Draft - March 23, 2023 Work Session

CHAPTER XX: PUBLIC FACILITIES AND SERVICES

Cities in Oregon with a population greater than 2,500 persons are required to develop and adopt a public facility plan to address current and long-range public facilities needs. The plan is a support document(s) to the comprehensive plan, and the plan describes the water, sewer, and transportation facilities that are needed to support the land uses designated in the comprehensive plan within the city's urban growth boundary. A provision for solid waste disposal sites, including sites for inert waste, shall be included in the plan. The purpose of the plan is to help assure that urban development in the urban growth boundary is guided and supported by types and levels of urban facilities and services appropriate for the needs and requirements of the areas to be services, and that those facilities and services are provided in a timely, orderly, and efficient arrangement.

Lincoln City has created and adopted a water master plan, a wastewater facilities plan, a stormwater master plan, and a transportation master plan. **[Include reference to specific Appendices]** These master plans are reviewed regularly and updated as necessary. Bond levies and local improvement districts supplement funds used to construct the needed facilities identified in the respective plans.

Other public services necessary for the city's urbanization are not provided by the city but are located in the city. These utilities or services have also completed comprehensive planning to ensure that there are no constraints to future extension of service, and services can be provided within all portions of the urban growth boundary. These include:

- Fire and Health Services:
 - North Lincoln Fire & Rescue District #1: a special service district that responds to all emergency and non-emergency calls within its district.
 - Samaritan North Lincoln Hospital: a private, not-for-profit accredited critical access hospital that provides medical services – including emergency, primary, and specialty care – to the community.
 - Pacific West Ambulance of Lincoln City: one of the four ambulance services in Lincoln County that specifically provides services to Lincoln City residents. Pacific West Ambulance partners with first responder agencies to provide 911 emergency services 24/7.
- North Lincoln Sanitary Service: private company providing solid waste collection services to the city through a franchise agreement.
- Lincoln County School District: district schools in Lincoln City are Oceanlake Elementary, Taft Elementary, Career Tech High School, and Taft 7-12 Middle & High School.
- Telephone, cable, internet, natural gas, and power services are also located in Lincoln City and provide services on a regional basis to the city and Lincoln County.

GOAL

To plan and develop a timely, orderly, and efficient arrangement of public facilities and services to serve as a framework for the city's urban development. Timely, orderly, and efficient refers to systems or plans that coordinate the type, locations, and delivery of public facilities and services in a manner that best supports the existing and proposed land uses.

POLICIES

Overall

1. Centralize public facilities where possible.
2. Work with utility companies to develop and directly implement programs for placing all utilities underground.
3. Require new development to pay for extensions and installations of city water services, city sanitary sewer services, and city stormwater services.
4. Consider and address tsunami risks and evacuation routes and signage when planning, developing, improving, or replacing public facilities and services.
5. Update public facilities to plan, fund, and locate future facilities outside of the tsunami inundation areas whenever possible.
6. Provide sustainable maintenance and improvement of the city's infrastructure.
7. Continue to implement the adopted ADA Self-Evaluation and Transition Plan and to update as required.
8. Coordinate the extension of public facilities, utilities, and services and prioritization of expenditures with Lincoln County, other public agencies, and special districts.
9. Adopt updates to system plans, as required by state law or necessary to address changing community needs and incorporate these plans by reference in the Comprehensive Plan.
10. Support coordination of public facilities and services planning between city departments and local and regional partners to improve efficiency and service delivery.
11. Work with partner agencies to coordinate service delivery including but not limited to electricity, natural gas, and broadband (internet).

Sanitary Sewer and Water

1. Connection to or extension of city water and/or city sewer to areas outside existing city limits, but within the adopted urban growth boundary, shall be conditional upon annexation to the city. If the site cannot be annexed due to lack of contiguity, the requirement for annexation shall be satisfied by execution and recording of an irrevocable consent to annexation immediately upon contiguity and waiver of time limit of such annexation consent by the owner(s) of record.
2. Outside city limits and/or the urban growth boundary, city sanitary sewer services are provided only to alleviate an existing health hazard.
3. Provisions for city water services outside of city limits and/or the urban growth boundary are made only if city water services are not used as justification to increase existing levels of allowed rural development in compliance with Oregon administrative rules.
4. Identify and implement water conservation measures, such as rain water collection.

Stormwater Drainage

1. Adequate storm drainage facilities, including culverts, catch basins, and natural or surface channel systems, in accordance with the stormwater master plan and public works design standards, shall be a part of all partition and subdivision designs, planned developments, city- or locally-initiated street construction or improvements, and/or other development.
2. Where possible, natural drainageways must be maintained and protected from filling or other alteration.

3. Encourage low impact development measures, such as the use of permeable pavement, to re-establish hydrologic balance and reduce runoff volume.

Police and Fire Services

1. Coordinate the location of future police and fire facilities within city limits with the Lincoln City Comprehensive Plan Map.
2. Consider the impacts proposed developments will have on police and fire services.
3. Maintain police and fire services at levels of service commensurate with the city's population and activities.
4. Evaluate additional police and fire demand resulting from new development, redevelopment, or infill development.

Health Services

1. Rely on North Lincoln Health District to identify, plan, and provide health programs and facility needs within the service areas.
2. Cooperate with North Lincoln Health District in making available public facilities such as meeting rooms, halls, etc. for programs, clinics, and other services where appropriate.
3. Rely on North Lincoln Health District to seek public and private funding, including federal, state, local, and private grants and donations, for the provision of health care facilities and services in the area.
4. Request comments from the North Lincoln Health District concerning land use applications for comprehensive plan map amendments, zone changes, subdivisions, and planned developments.

School Policies

1. Assist Lincoln County School District in planning by providing information concerning Lincoln City and its urban growth boundary.
2. Request comments from Lincoln County School District concerning land use applications for comprehensive plan map amendments, zone changes, subdivisions, and planned developments.
3. Continue to rely on Lincoln County School District for the provision of public education while exploring opportunities to provide a more diverse range of educational services.
4. Cooperate with the Lincoln County School Board in designating future school sites within the boundaries of the city limits.

Solid Waste

1. All solid waste disposal activities within city limits and the city's urban growth boundary shall comply with applicable state and federal standards.
2. The city shall continue to cooperate and coordinate activities through the Lincoln County Solid Waste Advisory Council and state and federal agencies involved with solid waste disposal.
3. Encourage and support commercial, non-profit and independent efforts that reduce solid waste through recycling, composting, reusing, repurposing or redistributing.

Telecommunications

1. The city should work with the Public Utility Commission, providers of telephone, internet, and broadband services, local telecommunications providers, other coastal communities, and legislators to secure residential and business telecommunication service equivalent to

that found in similar size communities in the metro area.

Daycare

1. Support programs for providing affordable childcare options to foster a stable workforce.
2. Encourage daycare development on city-owned properties.

Planning Commission Communication

Transportation

Meeting Date: March 23, 2023 Primary Staff Contact: AnneMarie Skinner
Department: Planning Commission E-Mail: ASkinner@lincolncity.org
Secondary Dept: Secondary Contacts:
Approval: Estimated Time:

Attachments:

4th Draft Transportation (DOCX)

4th Draft for March 23, 2023 Work Session

CHAPTER XX: TRANSPORTATION

Transportation refers to the movement of people and goods. Transportation facilities are those physical facilities that move or assist in the movement of people and goods, excluding electricity, sewage, and water. A transportation system refers to one or more transportation facilities that are planned, developed, operated, and maintained in a coordinated manner to supply continuity of movement between modes, as well as within and between geographic and jurisdictional areas. People and businesses rely on daily access to the transportation services they need. From public transit to freight delivery, transportation impacts quality of life, cost of living, environmental quality, and the flow of goods and services that support the economy. Planning for transportation requires coordination Lincoln City, Lincoln County, and the Oregon Department of Transportation.

Statewide Planning Goal 12 requires cities, counties, and the state to create a transportation system plan that takes into account all relevant modes of transportation: mass transit, air, water, rail, highway, bicycle and pedestrian. The resulting plan should support a variety of transportation modes so residents are not limited in the ways they can access the jobs, goods, or services available in different parts of their community. A well-designed transportation plan conserves energy while also minimizing adverse social and economic impacts for disadvantaged areas. Oregon has adopted Transportation Planning Rules to implement Goal 12. These rules specify what must be included in local planning efforts for transportation, as well as what must be addressed and included in a transportation system plan.

Lincoln City has the unique characteristic of a relatively small permanent population of 10,134 (as of the December 2022 official population estimate) with a large influx of visitors throughout the year that can increase the population to as much as 40,000 people. Lincoln City faces the challenge of accommodating both the permanent and temporary population while maintaining acceptable service levels on its transportation network. The transportation system must accommodate Hwy 101 through traffic, residents, and thousands of tourists and visitors throughout the year. In addition, the city exists upon varied natural resource and environmental challenges. With limited funding for transportation improvements, the city must balance its investments to ensure that they adequately develop and maintain the transportation system to serve the city and everyone who travels in it.

Lincoln City lies along and is directly adjacent to Hwy 101. Hwy 101 is a principal state transportation facility and serves to connect Oregon's coastal communities. The highway also accommodates the city's population travel needs. Hwy 101 is a state controlled and managed highway and there are limits to how the city can impact the highway. Additionally, there are a high number of pedestrian users. These users have no defined pedestrian or bicycle paths through the city. Also, being a tourist-oriented city, the city experiences a large influx of visitors who are not acquainted with the city's traffic system. This causes erratic traffic movements and safety problems. Traffic proceeding through Lincoln City on Hwy 101 also experiences a number of lane changes (four to two lanes) and speed limit changes, which contribute to safety problems. On-street parking along Hwy 101 is also a problem. The sum total of these problems creates poor and uneven traffic movement, conflicts between major and local access movement, conflicts between vehicles and

pedestrians, parking conflicts and as a result, safety and hazard problems. With anticipated population growth, these problems will only be exponentially compounded. Alternative north/south routes as proposed by the Transportation System Plan will be paramount in relieving many traffic concerns.

Although many problems exist on Hwy 101, a number of other safety problems exist on some of the minor arterial and collector streets of the city. These problems relate to unpaved streets, deteriorated pavement and conditions of paved streets, narrow streets, offset intersection designs, and lack of sidewalks, all of which have impacted the overall ability of the transportation system to perform adequately.

Lincoln City adopted the 2015 Lincoln City Transportation System Plan and the Lincoln City Biking and Walking Plan to address transportation issues for all modes of transportation. Both adopted plans are included in their entirety as part of this comprehensive plan. They are in Appendix XX of this document and are incorporated hereinafter.

GOAL

Provide a safe, convenient, efficient, and accessible multi-modal transportation system in and throughout Lincoln City to facilitate the movement of goods and people.

OBJECTIVES

Overall

1. Develop and maintain an equitable, balanced, safe, and well-connected multi-modal transportation system.
2. Ensure that the transportation system provides equitable access to underserved and vulnerable populations, and is friendly and accommodating to travelers of all ages and abilities.
3. Update and revise the transportation system plan as needed to maintain compliance with Oregon's transportation planning rules.
4. Participate in ODOT's Statewide Transportation Improvement Plan (STIP) to fund the design and construction of an alternative route to Highway 101.
5. Encourage mixed-use zoning and provide walkable districts with access to food, retail, and recreation as part of an overall strategy to reduce dependence on automobiles.
6. Develop beach access parking facilities throughout the city.

Active Transportation

1. Make walking and bicycling safe, convenient, and accessible by implementing the adopted Lincoln City Biking and Walking Plan and updating the plan as necessary.
 - Consider designated north-south pedestrian streets with vehicular access restricted to local traffic only.
 - Consider options for rental bicycles, electric scooters, and electric bicycles.
 - Update pedestrian and bicycle mapping resources as needed for local and regional trip planning, i.e., the Oregon Coast Bike Route.
2. Identify means and methods to enhance the safety of existing crossings for walking and

bicycling; identify locations in need of safe pedestrian and bicyclist crossings.

3. Develop and maintain a sustainable multi-modal transportation system that supports a prosperous and competitive economy.
4. Coordinate with local and state agencies for multi-modal transportation system planning and funding for multi-modal transportation system improvements, including installation of sidewalks and alternative pedestrian facilities.
 - Coordinate with the Oregon Department of Transportation (ODOT) to assess safety of on-street parking on Highway 101.
 - Consider planning for funding to transition public parking lots to public parking garages to accommodate reductions in on-street parking.
 - Coordinate with ODOT to adjust speed limits along Highway 101 where it runs through Lincoln City.

Emergency Preparedness

1. Develop multi-use paths that both enhance community livability and serve as tsunami evacuation routes.
2. Coordinate evacuation route and evacuation route alternatives as well as signage planning in conjunction with existing or proposed transportation system planning efforts.
3. Locate new transportation facilities outside the tsunami inundation areas where feasible.
4. Where feasible, design and construct new transportation facilities to withstand the Cascadia Subduction Zone earthquake and be resistant to the associated tsunami.

Public Transit

1. Identify means and methods to provide efficient travel to/from and through the city via transit.
2. Identify the feasibility of improving public transit service in the city, addressing the needs of a varied market, including residents, seniors, disabled, unhoused, and visitors.
3. Explore tourist-based transit options that operate during the summer, for example a trolley.
4. Develop a basic framework for a transit system in the city (routes, service levels, ridership, and capital, operating, and maintenance costs).
5. Promote the provision of transportation services that allow seniors and those with special needs the capability to easily access a range of critical services.

Transportation Financing

1. Identify financial strategies and resources that will allow long-term financing of transportation improvements in the city.
2. Identify the appropriate roles of system development charges and local improvement districts in transportation improvement financing.
3. Continue to explore a variety of stable and diverse revenue sources to meet the need for transportation investments in the city.
4. Identify and obtain funding for public transit service and amenities to provide a higher level of ridership.

Planning Commission Communication

Citizen Involvement

Meeting Date: March 23, 2023 Primary Staff Contact: AnneMarie Skinner
Department: Planning Commission E-Mail: ASkinner@lincolncity.org
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Approval: Estimated Time:

Attachments:

2nd Draft Citizen Involvement (DOCX)

2nd Draft for March 23, 2023 Work Session

CHAPTER 1: CITIZEN INVOLVEMENT

The effectiveness of government can be measured by the extent to which it truly meets the needs of all citizens. Good decision-making is predicated on engaging a complete cross section of the community and encouraging all to participate in the decisions that will affect them. Community engagement is foundational to successful and effective land use planning and further, it is a required part of land use planning in Oregon. Citizen involvement is the first of the planning goals in the statewide land use planning system and is the first chapter in Lincoln City's comprehensive plan. The statewide planning goal requires a committee for citizen involvement (CCI) and a defined citizen involvement program. City council officially designated the Planning Commission as the CCI for Lincoln City to act in accordance with Oregon revised statutes and Oregon administrative rules.

GOAL

Provide opportunities for Lincoln City residents to be involved in all phases of the land use planning process.

POLICIES

1. Ensure that the CCI guides public participation in land use planning applications and the land use planning process, by emphasizing the need to inform, consult, involve, and collaborate with the community.
2. Create and maintain a public involvement program that develops consistent procedures and outlines how staff will plan, implement, and evaluate public involvement activities within the context of land use planning applications and land use planning projects in Lincoln City.
3. Provide information regarding land use planning applications and land use planning projects in a variety of accessible and easy to understand formats, including other languages where appropriate.
4. Create project-specific public involvement programs as needed for larger scale community-wide land use planning projects, such as updates to the comprehensive plan.
5. Uphold effective traditional methods of involvement while embracing emerging technologies to extend accessibility, participation and engagement in the land use planning process through a variety of media, outlets, and formats.
6. Continue to improve the city's website interface and platform for better ease of access to information, services, news, records, and maps pertinent to land use planning applications and projects.
7. Harness current and emerging technologies and availability of open source data for interactive participation in all phases of the land use planning process.
8. Identify options to increase participation of the Hispanic and Tribal communities in the land use planning process.
9. Develop partnerships with community groups, such as neighborhood organizations, faith groups, business interests, schools, and other interest area representatives to take advantage of existing

communication networks for disseminating information pertaining to land use planning applications and projects.

Planning Commission Communication

Natural Resources, et al

Meeting Date: March 23, 2023 Primary Staff Contact: AnneMarie Skinner
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1st Draft Natural Resources, et al (DOCX)

Draft for March 23, 2023 Work Session

NATURAL, SCENIC, & HISTORIC RESOURCES

Statewide Planning Goals Covered

Goal 5 – “Open Spaces, Scenic and Historic Areas and Natural Resources” “To protect natural resources and conserve scenic and historic areas and open spaces.” Except Open Spaces.

Goal 6 – “Air, Water and Land Resources Quality” “To maintain and improve the quality of the air, water and land resources of the state.”

Goal 13 – “Energy Conservation” “To conserve energy.”

Current Lincoln City Comp Plan Goals/Objectives

Aesthetics *“To develop a livable and pleasing city which enhances man’s activities while protecting the exceptional aesthetic quality of the area.”*

1. The City shall encourage property owners to landscape areas between buildings for beautification and access to off-street parking and facilities.
2. The City shall consider development of a city-wide landscape plan and explore various alternatives for implementation such as CETA, volunteer or student aide.
3. The Planning Commission shall recommend designated scenic viewpoints and areas within the City and shall review the impact of new proposals near these designated points for restriction of the viewing area. The following criteria shall be employed to evaluate proposed developments within 100' of a scenic viewpoint or area:
 - a. All proposed developments within 100' of a scenic viewpoint or area shall, prior to development, provide a detailed diagram and written statement as to the nature of the proposed activity will have on the visual and aesthetic quality of the scenic point or area. The work must consider:
 - a. How the activity will maintain natural vegetation.
 - b. If vegetation is removed, how the activity will restore and protect the site from erosion and other negative results.
 - c. If necessary, how the activity should be screened to protect the scenic view.
 - d. The number, size, and design of signs associated with the activity.
 - e. The extent [of] natural materials and design to be employed in the activity.
 - f. The balance between the activity and other surrounding developed areas.
 - g. How wildlife habitats and environmental quality will be protected.
4. The City shall encourage the placement of utilities underground to improve the aesthetic qualities along Highway 101 and in other areas of the community.
5. The City shall establish a special study group to review the feasibility of placing utilities underground.
 - a. The group shall be comprised of representatives of utility companies, the Planning Commission, the City's merchants, and interested citizens.
 - b. The group shall report to the City Council no later than July 1, 1984, the results of their review.
 - c. The group shall report to the City Council no later than July 1, 1984 the results of their review and make recommendations as to the implementation of a plan.
6. Lincoln City shall maintain the historical integrity of the Dorchester House and the Taft Cemetery. Alteration of either site shall be in accordance with Environmental Quality Overlay Zone protection.

Energy *“To conserve energy.”*

1. The City shall maintain energy standards for buildings which will meet or exceed the Uniform Building Code.
2. The City shall consider ways to conserve energy to all public buildings and facilities.
3. The City shall actively explore alternative energy funding for local facilities such as federal and state grants.
4. The City shall encourage residents to utilize federal, state, and private energy conservation programs such as weatherization and home rehabilitation. The City shall encourage the use of cluster development in multi-family and planned development in order to lower energy expense in site and building development.
5. The City shall review its ordinances to insure that the users of alternative energies do not have their access to energy sources restricted.
6. The City shall work with professionals and a citizens committee such as the Parks & Recreation Committee or Chamber of Commerce to develop an access plan which encourages alternatives to the automobile.
7. The City shall locate high-density development within walking distance of services and shopping areas.
8. The City shall review proposals for onshore and offshore location of major energy producing or storage facilities for consistency with this Comprehensive Plan.

Overall Environmental *“To achieve a balance between the need to provide housing and services and the need to protect and enhance the natural environment of the city.”*

1. Lincoln City recognizes the authority and responsibility of the Oregon Department of Environmental Quality to manage the waste and process discharges of all existing and future development. Lincoln City shall require conformance with all applicable state and federal regulations regarding waste and process discharge prior to approval of any development.
2. Lincoln City shall refer development which is greater than 5 acres in size to the State Historical Preservation Office for review and comment.
3. To minimize wildlife habitat disruption, the removal of larger trees shall be minimized. In the subdivision of land, site preparation will not be allowed until final approval of all improvement plans has been granted by the Planning Commission or by the City Engineer acting on behalf of the Planning Commission. Reconnaissance surveys of the land including clearing to allow for accurate topographic determination, coring to permit geotechnical evaluation, and similar efforts, are not prohibited by this restriction. The "improvement plans" are the plans prepared for the construction of improvements such as streets, sanitary sewers, storm sewers, and water systems, but do not include the final subdivision plat." After final approval and following site preparation, excavated and disturbed areas must be re-vegetated immediately upon completion of the work.
4. The City shall explore methods for preservation of the area surrounding the eagle's nest.
5. Lincoln City will continue to work with the countywide Solid Waste District to implement the UMA-NORTEC Plan for solid waste disposal.
6. Lincoln City will encourage the search for alternate methods of collection and disposal of solid waste.
7. Lincoln City will, in noise sensitive areas such as schools, hospitals, wildlife habitats, discourage uses which generate noise levels that can be disruptive to activities associated with the areas.
8. Within the defined Lincoln City watershed and along all tributaries of that watershed, the City encourages only those forest activities which will insure the maintenance of high water quality standards.
9. Lincoln City shall develop programs to resolve conflicts between the preservation of sensitive wildlife habitats and conflicting uses.
10. Lincoln City shall develop programs to resolve conflicts between the preservation of scientifically and ecologically significant areas and conflicting uses, such programs shall be based on an analysis of the social, environmental, energy, and economic consequences of

courses of action.

11. Lincoln City shall develop programs to resolve conflicts between the protection of historical and cultural sites and land use activities which would diminish their value.

Community Feedback

- Add more cleaning/restoration crews
- Community engagement and events. We need to want to protect these things ourselves and feel we have some power to do that
- Don't sell off properties
- Educate visitors about the fragility of wildlife and riparian areas.
- Enforce leash laws
- Fewer people on septic
- Fine people for leaving trash on the beach, host beach cleanup events
- Help Devils Lake
- Improve water quality from rivers and streams
- Improve water quality in Devils Lake and D River
- Increase cooperation with OSP wildlife troopers. Mitigate pollution associated with Hwy 101 traffic
- Increase setbacks from them
- Inspect restaurants near creeks/riparian areas to see if they are dumping grease and wastewater
- It is important to me that these habitats are protected—I am a birder and volunteer with COASST and Audubon
- Keep trails out of these areas. Signage that it is a protected area, no allowance of public use
- Patrols for transient camps and litter
- People are destroying woods to build more buildings
- Place cameras to catch littering
- Provide wildlife crossings; there are many deer that cross heavily used roadways
- Purchase wetlands in Urban Growth Boundary, easements with County, do more than DSL requires
- Remove invasive species
- Require adequate setbacks around those areas
- Seek additional resources
- Significant wetlands should be protected
- Stop development and protect habitat
- Stop development and protect habitat
- The skate park, parks like Regatta as well as children's parks scattered around need way much more protection
- There are large amounts of debris and litter everywhere; it may be a good idea to have more beach clean-ups
- There is always room to improve in this area
- We are supposed to be in a nature preserve here in Roads End and too many vacationers are allowed in, disturbing the wildlife
- We need more protection during and after tourist season because nature areas get trashed with so many people using them
- Wetland protection is very important because Lincoln City is known for this
- With more population we have to be more vigilant
- Work with local agencies particularly regarding the lake

SAMPLE OBJECTIVES: Scenic Resources

- 1** Identify scenic resources within the City and in surrounding areas.
- 2** Evaluate the importance of identified scenic resources to the greater community, and prioritize the need to ensure continued protection of those resources.
- 3** Pursue opportunities to purchase and/or provide protection of key scenic resources.
- 4** Establish guidelines to better provide for visual and/or physical access to scenic resources.
- 5** Work with state and federal agencies to provide for the continuation of scenic resources on their lands.
- 6** Maintain and improve the visual quality of the community.

SAMPLE OBJECTIVES: Historic Resources

- 1** Promote and encourage, by voluntary means whenever possible, the preservation, restoration and adaptive use of sites, areas, buildings, structures, appurtenances, places and elements that are indicative of the City's historical heritage.
- 2** Actively involve Lincoln City residents in historic preservation efforts, including the development of a public information and education program.
- 3** Document the social, economic, cultural, educational and other public benefits to be derived from historic preservation efforts.
- 4** Promote appreciate of our natural resource base, including wooded areas, marshlands, and water-based sites as elements of the City's historic growth and development.
- 5** Provide appropriate visible recognition of the historical significance of sites, structures, areas or elements within the City.
- 6** Identify and protect the historic resources within the community.
- 7** Evaluate the quality of historic resources and their importance in maintaining the character of the community,
- 8** Prepare a plan for retention/rehabilitation of those resources determined to be valuable to the community, including funding resources for implementation of the plan.
- 9** Preserve significant historic and archaeological resources.
- 10** Sites in construction areas that have been identified as, or are found to have significant archaeological content, shall be protected from degradation and destruction.
- 11** Work with the Lincoln County Historical Society, the State Historic Preservation Office, and other interested and knowledgeable groups to encourage the preservation of identified sites of cultural, historic and archaeological interest.
- 12** Recognize and celebrate the history of tribal presence in Lincoln City and seek opportunities to educate community members and elevate understanding.
- 13** Identify and protect important artistic and cultural resources and historic amenities through programs, designation, interpretive signage, and other means to increase awareness and generate appreciation.
- 14** Provide activities and programs for residents and visitors that weave together historic, artistic, and cultural resources, education, and recreation.
- 15** The City shall endeavor to continue to identify, preserve, and protect remnants of the area's cultural heritage embodied in sites, structures, and objects that are historically significant on a local, regional, state, or national level.
- 16** The City shall continue to use the Corvallis Register of Historic Landmarks and Districts as the City's official historic site listing. The intent of this inventory is to increase community awareness of historic resources and to ensure these resources are given due consideration prior to alterations that may affect the historic integrity of the structure.
- 17** The City shall encourage property owners to preserve historic resources in a state as close to their original construction as possible while allowing the resource to be used in an economically and environmentally viable manner.
- 18** The City shall develop a definition, criteria, and a process to formally identify historic residential neighborhoods.

SAMPLE OBJECTIVES: Air, Water, Land Quality

- 1** If necessary, the City is willing to control or limit growth where appropriate to prevent degradation of air, land and water resources. It is also in the City's interest to conserve riparian vegetation and maintain adequate sewerage facilities in the City to preserve water quality.
- 2** The City shall maintain the high air quality of Cannon Beach by working toward the provision of a regional solid waste disposal facility as an alternative to the City dump, and by prohibiting the open burning of trash (excluding leaves).
- 3** The City shall operate the sewage treatment facility in accordance with its National Pollution Discharge Elimination System (NPDES) permit.
- 4** The City will adopt and implement erosion and sedimentation control measures to protect water quality, fish and wildlife habitat, and its investment in the storm drainage system.

- 5 To maintain the quality of the air, water, and land resources through control of waste and process discharges from future development.
- 6 To encourage land use practices that does not have a significant adverse effect on North Bend's air, land and water quality.
- 7 To maintain adequate vegetation to minimize movement on slopes and in sand areas
- 8 Develop and adopt a Climate Action Plan.
- 9 Support water conservation and storm water management efforts
- 10 Support programs and methods that will improve air quality
- 11 The city will cooperate in local and regional water quality management plans and programs.
- 12 The city shall continue to provide high quality sewage treatment in accordance with the DEQ wastewater discharge permit.

SAMPLE OBJECTIVES: Energy/Energy Conservation

- 1 Work toward the conservation of energy in public facilities and services, especially the extension of sewer and water service and streets;
- 2 Manage land and uses developed on the land in order to maximize conservation of all forms of energy
- 3 Energy conserving alternatives to conventional housing, such as multi-family housing and planned unit developments, are encouraged in appropriate areas. Education in energy conservation techniques and encouraging further energy resource development is also desired.
- 4 Continue to support the public transportation system
- 5 The City will encourage the establishment of a community recycling center by a service club, volunteer organization or other group. Consideration will be given to the use of City property where it does not conflict with established uses or the surrounding neighborhood.
- 6 To encourage economical energy systems and conserve energy.
- 7 To encourage the use of renewable energy resources.
- 8 To promote land use development and transportation planning policies that will conserve energy
- 9 Incorporate resource efficiency and sustainability in the built environment by emphasizing energy-saving features and practices in construction and development regulations.
- 10 Promote and support energy conservation, sustainability, and resiliency through best practices in infrastructure planning, operations, and management.
- 11 The City shall support the statewide goal for conserving energy.
- 12 The City will encourage the development of bike paths and hiking trails.
- 13 The City will support any efforts to develop a county-wide or regional transit system.
- 14 Encourage land use patterns that locate land use activities in close proximity, reduce or shorten vehicle trips and encourage energy conservation through sustainable site planning, landscaping and construction practices.
- 15 Work with partner agencies to coordinate service delivery including but not limited to stormwater, water, electric, natural gas, broadband, and waste management.
- 16 Encourage energy conservation through strict enforcement of Uniform Building Code energy efficiency standards.
- 17 Cooperate with energy utilities in their energy conservation programs.
- 18 Encourage the use of forms of transportation (e.g., bicycles and mass transit) that are more energy efficient
- 19 Encourage neighborhood commercial areas in order to conserve energy.
- 20 Encourage the location of high density residential areas near high capacity transportation corridors in order to achieve greater energy efficiency.

Planning Commission Communication

Economy and Urbanization

Meeting Date: March 23, 2023 Primary Staff Contact: AnneMarie Skinner
Department: Planning Commission E-Mail: ASkinner@lincolncity.org
Secondary Dept: Secondary Contacts:
Approval: Estimated Time:

Attachments:

1st Draft Economy and Urbanization Discussion Packet (DOCX)

1st Draft – March 23, 2023 Work Session

ECONOMIC DEVELOPMENT & URBANIZATION

Statewide Planning Goals Covered

Goal 9 – “Economic Development” “To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon’s citizens

Goal 14 – “Urbanization” “To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities.”

Current Lincoln City Comp Plan Goals/Objectives

Urbanization *“To promote an orderly and efficient transition of land uses from rural to urban.”*

1. Lincoln City shall coordinate its planning efforts with Lincoln County.
2. Lincoln City and Lincoln County shall establish urbanization policies which are mutually agreeable.
3. Within the UGB, the City shall have planned utility capacity to service all growth.
4. Within the urban growth area, proposals for subdivisions and major and minor partitions shall be accompanied by a redivision plan. This redivision plan shall show the proposed location of future streets, lot lines and any proposed structures.
5. Proposals to change the Urban Growth Boundary shall be considered Plan amendments to the City and County Plan. The boundary alteration must be mutually agreed upon by the City and County. The compelling reasons for alteration of the UGB shall include at a minimum, an analysis which indicates:
 - a. Why existing land inventory is not sufficient to meet present needs.
 - b. That alternative location within the existing UGB cannot be employed for the proposed uses.
 - c. That the short and long term negative, environmental, economic, social, and energy impacts from the proposed alternatives are inconsequential to the City, the County, and the State.
 - d. That findings will be presented which indicate the land uses proposed for the new boundary will be compatible with existing City and adjacent land uses.
 - e. That the boundary alteration will not interfere with the orderly extension of utilities.
 - f. And that the boundary alteration is consistent with statewide planning goals.
 - g. Annexation of sites within the UGB shall be reviewed by the Planning Commission and shall be in accordance with relevant Oregon statutes.
 - h. Lincoln City shall exclude forest lands identified in the "inventory map of forest lands" from its Urban Growth Boundary.
 - i. Lincoln City shall encourage Lincoln County to develop adequate protection for agricultural lands.
 - j. Lincoln City will not provide utility services outside the UGB to properties beyond existing connection.

Economy *“To support the tourist industry and achieve a degree of diversity in the community which will allow a balanced economy that will, in turn, support an adequate level of services for all members of the area.”*

1. Lincoln City shall work with Lincoln County in implementing recommendations for regional economic development.
2. Lincoln City shall periodically analyze the commercially and industrially zoned lands. The analysis shall include a summary of economic activities within the City including residential development in commercially or industrially zoned properties. The report shall make projections of future commercial land needs based on economic activities, residential development, and the supply of available commercial and industrial lands. If current demands exceed supply, the Planning Commission shall hold a public hearing as soon as possible to consider lands which may be suitable for conversion to commercial or industrial uses.
3. Lincoln City shall encourage local financial institutions to support low interest loans to rehabilitate deteriorating structures and to upgrade city center areas.
4. Lincoln City shall explore incentives for economic development in order to expand and increase the

productivity of commerce and industry.

Community Feedback

- Out of 13 total choices, Attracting and Creating Living Wage Jobs was the highest community priority in the both surveys. Economic Development/Business Support was 4th in the first survey and 5th in the second survey.
- Additional revenue
- Allow large companies to build here, such as Walmart or Target
- Another hardware store besides Ace, Home Depot or Lowe's. More grocery stores like Fred Meyer as an alternative to Safeway which would benefit from some competition
- Encourage a variety of sectors-we rely too heavily on tourism
- Encourage in commercial zones
- Focus on local, unique businesses rather than chains
- Need more jobs beyond tourism
- Need to be tourist friendly to attract the people that spend money in shops and restaurants
- Only if there is attention paid to affordable housing and location for the businesses.
- Protect/encourage small local businesses that make our town feel welcoming and special
- Small business is always good for the community
- Sustainable businesses with environmentally sound practices
- These are businesses that depend on low wage employees who can't afford to live here
- We live in a beautiful place, but as you drive through town one is struck by peeling paint, a lack of any architectural theme. The place looks worn out and tired
- We need living wage jobs here, I doubt these would give us that
- We need more higher paying jobs than minimum wage
- We need to put retail away from 101 and consolidate it to make it a destination location
- Lincoln City needs a core downtown area; currently it's just a long, ugly strip. Priority should be given for when there is an opportunity for new buildings or remodels in business areas to group them together. The new visitor center location isn't going to create this; it should have been put in an area that people can walk to other businesses and public areas such as nature and history kiosks
- Protect the watershed
- Provide affordable healthcare
- Provide services for people with mental disabilities
- Rainy season entertainment options where kids and adults can unwind and get some energy out
- Remove old buildings and replace with new
- Sense of community and safety is important
- Stable housing will bring stable people

GOAL: To provide adequate opportunities in the city for a wide variety of economic activities vital to a high quality of life and the health, welfare, prosperity, and well-being of the citizens of Lincoln City.

SAMPLE OBJECTIVES: Economy/Economic Development

- 1** Promote a level of growth that allows the city to maintain the important elements of its small-town character and preserve its unique natural setting.
- 2** Strengthen the local economy in a manner that retains the community's small town character and benefits the entire community, while still providing living wage jobs.
- 3** Work with Lincoln County in implementing recommendations for regional economic development.
- 4** Promote economic development through proactive engagement with and support of business and industry that provide living wage jobs.
- 5** Support the growth of businesses and industries that provide living wage jobs for the citizens of the community.
- 6** Encourage the marketing and recruit traded sector businesses that are determined to be viable within the city's economy, promote community values, and provide year-round living wage jobs.
- 7** Improve and then maintain existing, and install and promote new, policies, codes, and infrastructure to support the efficient movement of people, goods, and information through the community to encourage the development of new commerce and industry.
- 8** Develop partnerships to foster a culture of creativity and entrepreneurship to encourage the establishment and growth of commerce and industry.
- 9** Expand the tourism industry through maintaining and enhancing the aesthetics of streets and public spaces, working with partners to market the area for visitors, and supporting events that promote the community for visitors.
- 10** Foster a culture of creativity by working with partners to support local workforce in obtaining technical and employability skills, recruiting out of area talent and supporting the needs of an innovative workforce.
- 11** Provide opportunities for a variety of goods, services, and employment options to work toward a dynamic, ecologically sound, and socially equitable economy.
- 12** Ensure a suitable amount of land is dedicated to commercial and industrial uses.
- 13** Support retention and expansion of local businesses, as well as recruitment of new businesses, across a variety of sizes and types.
- 14** Create and maintain cooperative partnerships with other public agencies and private business groups interested in promoting economic development.
- 15** Promote the city's natural resources, open spaces, and scenic areas to grow the tourism industry.
- 16** Support a healthy and balanced workforce through a variety of programs and policies.
- 17** Accelerate the growth of local businesses and attract new businesses that balance the city's tax base, provide stable, high-wage jobs and capitalize on Lincoln City's location and enhance the quality of life.
- 18** Prioritize and promote economic development to provide year-round living-wage jobs by maintaining a supply of land to target growth businesses and industries.

GOAL: To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside city limits and the urban growth boundary, to ensure efficient use of land, and to provide for livable communities.”

SAMPLE OBJECTIVES: Urban Growth/Urbanization

- 1** Adequate sanitary facilities and water capacity, including fire flow requirements, must be available prior to the approval of all proposed developments, including subdivisions at their projected densities.

- 2 Establish, enhance, and/or maintain livability of Lincoln City while providing appropriate land-use designations and adequate areas to accommodate needed commercial, industrial, and residential growth.
- 3 Encourage and promote the development of industrial and commercial lands in such a way as to ensure diversification of the local economy.
- 4 Provide for the orderly and economic extension of public facilities to land in city limits.
- 5 Provide a sufficient amount of land available for commercial and industrial land use designations to ensure a wide variety of choices in the market place for the citizens.
- 6 Encourage redevelopment and the development of infill lots and parcels before conversion of urbanizable areas.
- 7 Promote efficient use of land and public infrastructure and plan for appropriate infill development, redevelopment, and new development.
- 8 Coordinate with adjacent jurisdictions, local service providers, and regional and state governmental agencies to manage growth and development.

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