



AGENDA

Lincoln City Planning Commission Work Session
Thursday, March 2, 2023, 5:30 PM
NW Conference Room,
801 SW Hwy 101 - 3rd Floor, Lincoln City, OR 97367

I. CALL TO ORDER, ROLL CALL

II. DISCUSSION ITEMS

2.1. Continue discussion of Feb 28th. Work Session, if necessary

2.2. Chapter 13 Coastal Shorelands, Beaches and Dunes, and Ocean and Estuarine Resources

2.3. Chapter 3 Natural Resources, Scenic and Historic Areas, and Open Spaces Draft

III. ADJOURN

All information for this meeting is available on the City of Lincoln City website at www.lincolncity.org. The meeting location is accessible to persons with disabilities. A request for an interpreter for the hearing impaired, for a hearing impaired device, or for other accommodations for persons with disabilities, should be made at least 48 hours in advance of the meeting. To request information in an alternate format or other assistance, please contact the City's ADA Coordinator, Kevin Mattias, at 541-996-1013 or kmattias@lincolncity.org. Visit the [ADA Accessibility / City of Lincoln City, OR](#) webpage to view how the City continues to remain in compliance with Title II of the Americans with Disabilities Act regarding City programs, services, processes, and facilities.

*This meeting is a **work session only** and generally does not include public comment.*

Planning Commission Communication

Continue discussion of Feb. 28th Work Session, if necessary

Meeting Date: March 2, 2023 Primary Staff Contact: AnneMarie Skinner
Department: Planning Commission E-Mail: ASkinner@lincolncity.org
Secondary Dept: Secondary Contacts:
Approval: Estimated Time:

If necessary, the items on the agenda for the February 28th Work Session (Housing, Public Facilities, and Transportation) will be discussed first before moving to Coastal Shorelands or Natural Resources.

Planning Commission Communication

Chapter 13 Draft Coastal Shorelands

Meeting Date: March 2, 2023 Primary Staff Contact: AnneMarie Skinner
Department: Planning Commission E-Mail: ASkinner@lincolncity.org
Secondary Dept: Secondary Contacts:
Approval: Estimated Time:

Attachments:

1 - CHAPTER 13 Coastal Shorelands, Beach and Dunes, and Ocean and Estuarine Resources (PDF)

Work Session Draft March 2, 2023

CHAPTER 2: COASTAL SHORELANDS, BEACHES AND DUNES, AND OCEAN AND ESTUARINE RESOURCES

Lincoln City's single greatest resource is the Pacific Ocean. The scenic vista of the Pacific Ocean and its wide expanse of beaches is the element that draws tourists and provides the inspiration for the community's vigor. The shores and beaches of Siletz Bay and the Siletz Bay Estuary, Devils Lake, Schooner Creek, and Drift Creek are other important resources that enhance the experience of visiting and living in Lincoln City.

These areas contain fish and wildlife habitat, exceptional aesthetic quality, or have historical or archaeological value. Shorelands also help protect our water quality, and the fish and wildlife habitat. Because they have such a strong nexus with the coastal waters beyond, and the estuarine resources in and among the coastal shorelands, Lincoln City seeks to conserve and protect them, while directing development to the places that are most appropriate and present the lowest risk to human life or property.

A classification of dune forms on which Lincoln City is built is contained in inventory material from Beaches and Dunes of the Oregon Coast, O.L.C. & D.L., 1975 and Environmental Hazard Inventory, Coastal Lincoln County, RNKR Associates, 1977. Lincoln City is predominantly developed on older stabilized dune formations. Development has additionally occurred on older foredunes. Some beach and dune forms are identified as hazard erosion areas and are submitted to provisions of the Natural Hazards goals and policies.

In the Cutler City area, development has occurred on stabilized foredunes. The Cutler City area is protected by the Salishan Spit, and active foredune. It is unlikely, given the extensive residential development and shoreline protection undertaken along the Spit that breaching of the foredune would be allowed to occur. In addition, extensive development occurring along the stabilized foredune in the Cutler City area will prevent the breaching of this area.

Lincoln City has three isolated areas of open dune sand. These three areas are surrounded by development. Extensive sand mining has occurred in two of the areas in the past. Protection of any of these dune areas for low intensive uses is prohibitive. However, Lincoln City recognizes that protecting the existing dune forms from further degradation is vital to the subsistence of the community on, along, and in proximity to these dune forms.

GOALS

To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of Lincoln City's shorelands, beaches, and ocean and estuarine resources, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, recreation, and aesthetics.

To reduce the hazard to human life and property, and the adverse effects upon water quality and fish and wildlife habitat, resulting from the use and enjoyment of Lincoln City's shorelands, beaches, and ocean and estuarine resources.

To protect dunes and bluffs from further degradation to the maximum extent possible.

POLICIES

1. Using methodology from Oregon Administrative Rules, periodically review designated water-dependent shorelands (marine waterway) boundaries in Lincoln City for accuracy; re-define marine waterway area boundaries as determined by the outcome of the review to ensure continued protection of water-dependent uses.
2. Continue the designation of Devils Lake as a marine waterway area and review its boundary to ensure maximum protection of Devils Lake for water-dependent uses.
3. Review the portions of Siletz Bay, Schooner Creek, and Drift Creek within city limits to identify the establishment of new or additional marine waterway areas for protection of water-dependent uses.
4. To maximize the preservation, protection, and enhancement of marine waterway areas, review periodically and update if needed the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.
5. Update, adopt, and implement the estuary management plan for the Siletz Bay Estuary.
6. Prohibit the breaching of foredunes.
7. Partner and cooperate with Oregon Department of Fish and Wildlife to protect fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
8. Continue to rely on Lincoln County and the State of Oregon to ensure that the Salishan Spit protects the Siletz Bay, including the Taft and Cutler City areas of Lincoln City.
9. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
10. To prevent further erosion of bluffs and dunes to the extent possible, periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protection and the least amount of erosion possible.

Planning Commission Communication

Chapter 3 Natural Resources Draft

Meeting Date: March 2, 2023 Primary Staff Contact: AnneMarie Skinner
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2 - CHAPTER 3 Natural Resources, Scenic and Historic Areas, and Open Spaces (PDF)

Work Session Draft March 2, 2023

CHAPTER 3: NATURAL RESOURCES, SCENIC AND HISTORIC AREAS, AND OPEN SPACES

Lincoln City possesses an abundance of natural resources, not the least of which is the magnificent vista of the Pacific Ocean. Other bodies of water include Devils Lake, Schooner Creek, Drift Creek, D River, Logan Creek, and Siletz Bay, along with accompanying tributaries. Riparian corridors, marshes, wetlands, and fish and wildlife habitat are present in and around the bodies of water.

Forested areas are interspersed throughout Lincoln City, as well as 35 acres of parks and open spaces. Designated open spaces include Agnes Creek, The Knoll, Spyglass Ridge, Friends of Wildwood, and Spring Lake. There are over 400 acres of trails, beach access, and pathways that are conveniently dispersed throughout the city limits. Many of the trails are family-friendly, with hikes ranging from ½ to 3 miles in length.

ADD PARAGRAPHS/SENTENCES FROM INTRO ABOUT BIOSPHERE AND MARINE AREA

Lincoln City has one building on the National Historic Register – the Dorchester House. The Dorchester House is located at 2701 NW Hwy 101 and was registered in 1980. The “colonial-style” Dorchester House was constructed for use as a hotel and business building, housing visitors and providing space on the first floor for an automobile service station and restaurant. The second story was used for hotel rooms. During the early years of the building’s existence, and for many years thereafter, the Dorchester House was the only hotel on the coast in the Lincoln City area. Construction commenced in 1929 and the building opened for business on July 4, 1935. The building has seen many owners over the years, but is in good condition and in active use as retirement apartments. There are no historic districts in Lincoln City, or any designated historic areas, sites, structures, or buildings, other than the Dorchester House.

Although not officially designated as historic, since 1929 the historic DeLake School has been a center for education for the children of Lincoln City. Today, the school building houses Lincoln City’s cultural center and continues offering education for all ages in the form of classes in art, dance, music, literature, and theater. Lincoln City Cultural Center was first known as The Lincoln City Arts Forum when established on August 10, 1992. It was renamed the “4C’s” (Coastal Communities Cultural Center), and received its Articles of Incorporation on December 20, 1996. The organization obtained non-profit status on October 14, 1997. In September 2006, the 4C’s leased DeLake School from Lincoln City and adopted its new business name of Lincoln City Cultural Center in February 2007.

In the summer of 2019, a Main Street Survey was performed by ??? The survey comprised commercial buildings bordering Hwy 101 and an assessment of the city’s historic resources. Recommendations for the next steps in historic preservation were given as well for future planning purposes. Of the buildings surveyed, 1 was deemed eligible/significant, 34 were deemed eligible/contributing, 94 were deemed not eligible/non-contributing, and 2 were deemed not eligible/out of period. Overall recommendation were to use historic resources in one of five ways: 1) engender an ethic of heritage conservation; 2) utilize the Oregon Main Street Network; 3) apply for the Diamonds in the Rough grants; 4) leverage resources for

heritage tourism; and 5) embrace placemaking initiatives. The full survey is incorporated herein as part of this comprehensive plan as Appendix **XXX**.

GOALS

To protect natural resources; to protect and conserve scenic areas and open spaces; to designate, then protect and conserve historic areas, sites, buildings, and structures.

POLICIES

Historic Preservation

1. Establish historic areas or districts.
2. Facilitate ways that encourage owners to designate buildings as historic.
3. Establish an historic preservation chapter in the zoning ordinance to encourage and facilitate the protection, restoration, rehabilitation, and then maintenance, of designated historic buildings or structures.
4. Facilitate the posting of historic pictures in storefronts to encourage appreciation of Lincoln City history.

Natural Resources

1. Update existing inventories, and create new inventories as necessary, of the following resources: riparian corridors; wetlands; federal wild and scenic rivers; state scenic waterways; groundwater resources; approved Oregon Recreation Trails; mineral and aggregate resources; energy sources; and cultural areas.
2. Periodically review the open space zoning ordinance and update as necessary to ensure that uses are consistent with open space values.
3. Identify natural resources and required sites for the generation of energy (i.e., natural gas, hydro, geothermal, wind, and solar) and establish methods for conservation and protection.
4. Reservoir sites, if any, should be identified and protected against irreversible loss.
5. Periodically review current restrictions surrounding development in significant wetland, significant riparian, and/or significant fish and wildlife areas and habitats to ensure continued protection and management in accordance with the Oregon Wildlife Commission's fish and wildlife management plans and the Oregon Department of State Lands regulations for such preservation.